1	U	.S. DEPARTMENT OF THE INTERIOR	
2	U.S. FISH AND WILDLIFE SERVICE		
3	PUBLIC HEARING		
4	regarding		
5	A PROPOSAL TO		
6	DESIGNATE CRITICAL HABITAT		
7	FOR THE THREATENED		
8	ALAMEDA WHIPSNAKE		
9	SAN RAMON MARRIOTT		
10	2600 Bishop Drive, Salon E		
11	San Ramon, California		
12	THURSDAY, JUNE 1, 2000		
13		6:00 P.M.	
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1	INDEX OF SPEAKERS	Dana
2		Page
3	Cay Goude	4
4	Jason Davis	11
5	Roy Cornwell	19
6	Jim Gwerder	22
7	Robert Aldenhuysen	29
8	Jim Johnston	30
9	Roxanne Nielsen	33
10	Bill Morgan	35
11	Roxanne Lindsay	37
12	Rick Probert	38
13	Marguerite Kauble	40
14	Jeff Miller	42
15	Lawrence L. Costello	47
16	Jim Blickenstaff	49
17	Dr. Cheryl Morgan	52
18	Brian Mathews	53
19	Dennis Stefani	54
20	Al Spotorno	55
21	Peter Banke	57
22	Kent Stromsmoe	59
23	Tom Ford	60
24	Joseph Brenkle	63
25		

2

1	Laurie Brown	65
2	Laverne Spotorno	67
3	James Levy	69
4	Ron Gatti	70
5	Rick Young	72
6	James Hunter	73
7	John Banke	74
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

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- 1 HEARING OFFICER BIBB: Please begin to take
- 2 your seats. We are now on the record. Good evening.
- 3 On behalf of the United States Fish & Wildlife Service,
- 4 I welcome you to this public hearing.
- 5 My name is Benjamin Bibb, and I'm with the
- 6 U.S. Fish & Wildlife Service's Regional Office in
- 7 Portland, Oregon. I will be serving as the presiding
- 8 officer for this hearing. Also with me this evening are
- 9 representatives from the U.S. Fish & Wildlife Service.
- 10 Cay Goude, to my right, the assistant field supervisor
- 11 of the Sacramento Fish & Wildlife office; and outside
- 12 this room, Pat Foulk, the assistant field supervisor,
- 13 also in the Sacramento Fish & Wildlife office.
- 14 There are other representatives of the U.S.
- 15 Fish & Wildlife Service here at today's hearing. You
- 16 will also find an information table just outside the
- 17 room with written and display materials about this
- 18 proposal, as well as Fish & Wildlife Service staff to
- 19 assist you and answer your questions.
- 20 At this point I would like to introduce Cay
- 21 Goude, to my right, who will make a statement about the
- 22 U.S. Fish & Wildlife Service proposal to designate
- 23 critical habitat for the threatened Alameda whipsnake.
- 24 CAY GOUDE: Hi. I'm the assistant field
- 25 supervisor over the Endangered Species and Environmental

- 1 Contaminants program within the Sacramento field office.
- 2 Our office's jurisdiction includes all counties within
- 3 the San Francisco Bay Area, as well as those in the
- 4 Central Valley. I am here today with other Service
- 5 representatives to hear testimony on the proposal to
- 6 designate critical habitat for the Alameda whipsnake.
- 7 The proposed designation was published in the
- 8 Federal Register on March 8, 2000, and copies are
- 9 available at the information table located in the back
- 10 of this room. It is our intent that any final action
- 11 resulting from this proposal be as accurate and
- 12 effective as possible, and towards that end we seek the
- 13 best scientific and commercial data available. We will
- 14 accept comments on the proposal until June 12, 2000, and
- 15 will base the final determination on testimony received
- 16 today as well as comments received by our office.
- 17 Critical habitat for the Alameda whipsnake
- 18 includes areas that support plant communities, such as
- 19 scrub, adjacent grasslands, and oak woodlands. Within
- 20 these plant communities, specific features needed by
- 21 whipsnakes include small mammal burrows, rock outcrops,
- 22 talus, and other forms of cover to provide for
- 23 temperature regulation, shelter from predators, egg
- 24 laying sites, and areas for hibernation. Critical
- 25 habitat areas also need to be able to maintain the

- 1 whipsnake's various prey species and adequate insect
- 2 populations for those prey.
- 3 The Alameda whipsnake was listed as a
- 4 threatened species under the Endangered Species Act in
- 5 December of '97. At that time the Alameda whipsnake was
- 6 afforded the protection of the Endangered Species Act
- 7 which prohibits any individual from engaging in
- 8 unauthorized activities that will harm listed wildlife.
- 9 Critical habitat is defined in Section 3 of
- 10 the Endangered Species Act as the specific areas within
- 11 the geographic area occupied by a species, at the time
- 12 it is listed in accordance with the Act, on which are
- 13 found those physical or biological features, one,
- 14 essential to the conservation of the species; and two,
- 15 that may require special management considerations or
- 16 protections. "Conservation" means the use of all
- 17 methods and procedures that are necessary to bring an
- 18 endangered species or a threatened species to the point
- 19 at which listing under the Act is no longer necessary.
- 20 The designation of critical habitat requires
- 21 federal agencies to consult with the Service on acts
- 22 they carry out, fund or authorize that might destroy or
- 23 adversely modify critical habitat. A critical habitat
- 24 designation has no effect on actions where a federal
- 25 agency is not involved. For example, a landowner

- 1 undertaking a project on private land that involves no
- 2 federal funding or permit. The vast majority of human
- 3 activities that require a consultation with the Service
- 4 due to critical habitat proceed with very little or no
- 5 modifications.
- 6 Under the Act, a critical habitat designation
- 7 establishes a geographic area that is important for the
- 8 conservation of a threatened or endangered species, and
- 9 may require special management considerations. However,
- 10 a designation does not affect landownership or establish
- 11 a refuge, wilderness reserve, preserve, or other special
- 12 conservation area. It does not allow government or
- 13 public access to private lands, and will not result in
- 14 closure of the area to all access or use. Rather, it
- 15 triggers the requirement that federal agencies must
- 16 consult with the Service on activities they take or fund
- 17 that might affect critical habitat.
- 18 During the listing process for the whipsnake
- 19 the Service determined that critical habitat designation
- 20 was not prudent for the species due to the lack of any
- 21 significant benefit beyond that conferred by listing.
- 22 Moreover, the Service believed that publication of
- 23 precise maps and description of critical habitat in the
- 24 Federal Register would make this snake more vulnerable
- 25 to incidents of collection, further contributing to its

- 1 decline.
- 2 The Service concluded that any benefit that
- 3 might be derived from the designation of critical
- 4 habitat for the whipsnake was outweighed by the
- 5 increased threat of collection. However, in a lawsuit
- 6 filed in federal court against the Service by the Center
- 7 for Biological Diversity and Christians Caring for
- 8 Creation, the plaintiffs contended the Service was in
- 9 violation of Section 4 of the Act which requires the
- 10 designation of critical habitat at the time the species
- 11 is listed.
- 12 In November of '99, the court dismissed the
- 13 lawsuit as a result of settlement agreement entered into
- 14 by the Department of Interior and the plaintiffs. Under
- 15 the terms of the settlement, the Service agreed to
- 16 submit a proposal to designate critical habitat for
- 17 publication by March 1st, 2000, and to make a final
- 18 determination by September 1st, 2000. The Service
- 19 submitted its proposal to designate critical habitat for
- 20 the whipsnake to the Federal Register on March 1st, and
- 21 it was published on March 8th, with a 60-day comment
- 22 period.
- 23 In the March 8th Federal Register the Service
- 24 proposed seven areas: In Alameda, Contra Costa, Santa
- 25 Clara and San Joaquin Counties as critical habitat.

- 1 While there is 406,708 acres of critical habitat
- 2 proposed within these seven units, not all of the land
- 3 within the units is significant enough to the Alameda
- 4 whipsnake to require federal agencies to consult with
- 5 the Service.
- 6 The Service will require consultation only in
- 7 those areas that contain the physical and biological
- 8 features necessary for the species' survival. Existing
- 9 features and structures such as various type of
- 10 development, buildings, roads, canals, railroads, large
- 11 water bodies, and other features not currently
- 12 containing or likely to develop these habitat components
- 13 are not considered critical habitat.
- 14 As Section 4 of the Act requires, the Service
- 15 will promptly hold at least one public hearing if any
- 16 person files a request within 45 days of the proposed
- 17 regulation. We received several requests from
- 18 individuals and organizations to hold this hearing. On
- 19 May 15th, we reopen the public comment period for
- 20 critical habitat designation until June 12th to
- 21 accommodate the hearing and provide additional time for
- 22 your input.
- 23 It is our intent that any final action
- 24 resulting from this proposal will be as accurate and as
- 25 effective as possible. Therefore, we solicit comments

- 1 or suggestions from the public, other concerned
- 2 government agencies, the scientific community, industry
- 3 or any other interested party concerning this proposed
- 4 rule.
- 5 We particularly seek comments concerning the
- 6 following: One, the location of any additional
- 7 populations of Alameda whipsnakes and the reasons why
- 8 any habitat should or should not be determined to be
- 9 critical habitat; two, additional information regarding
- 10 the validity of the primary constituent elements
- 11 described in the proposed rule; and three, additional
- 12 information regarding areas that may be essential as
- 13 travel corridors for connecting individual Alameda
- 14 whipsnake populations.
- 15 Any decision on the proposed action will take
- 16 into consideration the comments presented here or any
- 17 relevant information received by the Service by
- 18 June 12th, 2000. Such communication may lead to a final
- 19 regulation that differs from, or a withdrawal of, the
- 20 proposed designation of critical habitat for the Alameda
- 21 whipsnake.
- The Endangered Species Act requires us to
- 23 designate critical habitat on the basis of the best
- 24 scientific and commercial information available, and to
- 25 consider the economic and other relevant impacts of

- 1 designating a particular area as critical habitat.
- 2 We may exclude areas from critical habitat
- 3 upon a determination that the benefits of such
- 4 exclusions outweigh the benefits of specifying such
- 5 areas as critical habitat. We cannot exclude such areas
- 6 from critical habitat when such exclusion will result in
- 7 the extinction of the species.
- 8 We will conduct an analysis of the economic
- 9 impacts of designating these areas as critical habitat
- 10 prior to a final determination. When completed, we will
- 11 announce availability of the draft economic analysis
- 12 with a notice in the Federal Register, and we will open
- 13 a 30-day comment period at this time.
- I now would like to introduce Jason Davis, a
- 15 staff biologist in our Endangered Species Division who
- 16 will be giving a short presentation on The Alameda
- 17 whipsnake.
- 18 JASON DAVIS: Thanks, Cay. My name is Jason
- 19 Davis. I'm a Fish & Wildlife biologist with the U.S.
- 20 Fish & Wildlife Service. Heather Bell and I were the
- 21 primary authors of the proposed rule to designate
- 22 critical habitat for the Alameda whipsnake, and I'm
- 23 going to give a brief presentation on the biology and
- 24 life history of the snake.
- 25 The Alameda whipsnake, Masticophis lateralis

- 1 euryxanthus, is a member of the family Colubridae. It
- 2 is a group of snakes that are extremely fast moving. It
- 3 is a subspecies of the California whipsnake, Masticophis
- 4 lateralis. The Alameda whipsnake is a very slender
- 5 snake that measures between 3 and 5 feet in length. It
- 6 has a black dorsal surface with two yellowish orange
- 7 stripes that run down the length of its body. The
- 8 underside of the Alameda whipsnake is an orange-rufous
- 9 color that is quite striking, and has a very iridescent
- 10 striking color if it hits the right light at the right
- 11 angle.
- 12 In addition, the Alameda whipsnake is a highly
- 13 secretive species that occurs in very low numbers, and
- 14 is not likely to be seen even if it's actively being
- 15 looked for. There is another snake in the Bay Area that
- 16 it may be confused with, the common garter snake that is
- 17 also similar in appearance in that it's black in color
- 18 and has yellow, orange, or red stripes running down its
- 19 back. Let's see.
- The Alameda whipsnake is strongly associated
- 21 with scrub and chaparral habitats. Within scrub
- 22 habitats, Alameda whipsnakes tend to prefer south,
- 23 southwest and southeast facing slopes as those aspects
- 24 tend to provide more open stands of chaparral or scrub.
- 25 Alameda whipsnakes typically prefer scrub canopy

- 1 closures of between 25 and 75 percent. As these provide
- 2 areas for basking and sunbathing while still maintaining
- 3 areas for cover against potential predators such as
- 4 red-tailed hawks.
- 5 The Alameda whipsnake is found in natural
- 6 habitats other than scrub or chaparral, if those
- 7 habitats occur in close proximity to scrub or chaparral,
- 8 including grasslands, oak savannah, riparian -- riparian
- 9 draws, or oak-bay woodlands. Rock outcrops are also a
- 10 very important component of Alameda whipsnake habitat,
- 11 as they provide shelter against predators. They provide
- 12 potential breeding sites, and they also tend to attract
- 13 large numbers of the whipsnake's primary prey which are
- 14 fence lizards.
- The Alameda whipsnake is an extremely fast
- 16 snake that uses its speed to capture lizards and in this
- 17 case, the western fence lizard, as seen in the mouth of
- 18 the whipsnake. The Alameda whipsnake will also feed
- 19 upon other snake species, frogs, small birds, and
- 20 skinks. Let's see.
- 21 The distribution of the Alameda whipsnake:
- 22 The Alameda whipsnake occurs throughout Northern coastal
- 23 scrub and chaparral habitats in Alameda and Contra Costa
- 24 counties. It is also found in northern Santa Clara and
- 25 western San Joaquin counties when scrub or chaparral

- 1 habitats occur there. Habitat fragmentation has
- 2 created, I guess, the existence of five separate Alameda
- 3 whipsnake populations, and those are the Tilden-Briones
- 4 population, the Oakland-Las Trampas population, the
- 5 Hayward-Pleasanton Ridge population, the Mt. Diablo
- 6 population, and the Sunol-Cedar Mountain population.
- 7 If you were to look at just an ordinary road
- 8 map of the East Bay area, you could probably figure out
- 9 where the five populations occur. They generally occur
- 10 in between the major urban centers of the East Bay, and
- 11 they're divided by the major highway systems that kind
- 12 of crisscross the Bay Area. This map here shows the
- 13 7 critical habitat units that were proposed in the
- 14 recent proposed rule to designate critical habitat. The
- 15 first five units also correspond to the five populations
- 16 that I just mentioned, and -- let's see.
- 17 The first population is the Briones -- or the
- 18 Tilden-Briones population which occurs south of
- 19 Highway 4. It occurs east of the city of Richmond, and
- 20 it occurs -- it occurs west of Highway 680, and north of
- 21 Highway 24 which is not showing up here.
- The Oakland-Las Trampas population occurs
- 23 south of Highway 24. It occurs east of the city of
- 24 Oakland. It occurs west of Highway 680 and north of
- 25 Highway 580.

- 1 The Hayward-Pleasanton Ridge population occurs
- 2 south of Highway 580. It occurs east of the city of
- 3 Hayward. It occurs west of Highway 680, north of Niles
- 4 Canyon Road or Highway 84.
- 5 The Mt. Diablo population is centered on
- 6 Mt. Diablo State Park and the scrub habitats that
- 7 radiate away from the park.
- 8 The fifth population, the Sunol-Cedar Mountain
- 9 population occurs south of Highway 580 in the city of
- 10 Livermore. It occurs east of the city of Fremont and
- 11 Highway 680, and it also extends south into northern
- 12 Santa Clara County and into western San Joaquin County.
- 13 Another important point -- or note on this map
- 14 is Units 6 and 7 are important to the Alameda whipsnake,
- 15 as they provide important areas of connecting four
- 16 separate populations, and I guess the importance is that
- 17 it will maintain genetic connectivity between those four
- 18 populations.
- 19 The Alameda whipsnake is threatened by a
- 20 number of factors. The primary one being habitat
- 21 destruction due to urban development and associated road
- 22 construction and highway construction. Urban
- 23 development tends to attract urban adapted mammalian
- 24 predators of the Alameda whipsnake, including feral and
- 25 domesticated cats, dogs, skunks, opossums and raccoons.

- 1 Overgrazing can be a problem for the Alameda
- 2 whipsnake as whipsnakes tend to avoid areas that provide
- 3 little to no cover, and a whipsnake is not going to be
- 4 found crossing over grassland to search for prey or to
- 5 go to other scrub habitats if there is no cover for them
- 6 to move through. The conversion of scrub or grasslands
- 7 to recreational facilities, including golf courses, is a
- 8 problem for the Alameda whipsnake, as these areas
- 9 provide little in the way of cover and do not provide
- 10 any habitat for the whipsnake's primary prey, being
- 11 lizards.
- 12 Additional threats to the Alameda whipsnake
- 13 include fire suppression that creates overgrown decadent
- 14 stands of scrub habitats. What we are seeing with the
- 15 encroachment of urban development into the wildland
- 16 interface is that local fire suppression agencies are
- 17 reluctant to allow natural wildfire to take place, and
- 18 so we are moving from a natural system that burns every
- 19 10 to 30 years to a system that hasn't burned in over
- 20 60 years. It provides extremely high canopy closure, no
- 21 opportunity for whipsnakes to bask in, and whipsnakes
- 22 tend to avoid those types of areas.
- In addition, overgrown decadent stands of
- 24 scrub habitat also tend to have very high fuel loads,
- 25 and this may lead to a catastrophic wildfire event that

- 1 may decimate one or more whipsnake populations. That's
- 2 one of our concerns.
- 3 That concludes my presentation. If you have
- 4 any questions, I'll be in the back room, and I'll turn
- 5 the mike over to Ben.
- 6 HEARING OFFICER BIBB: Thank you, Jason and
- 7 Cay. We're going to wait a few seconds while they take
- 8 the table out of here.
- 9 (Off the record.)
- 10 HEARING OFFICER BIBB: This is a public
- 11 hearing under Section 4 of the Federal Endangered
- 12 Species Act, as amended. Notice of the public hearing
- was published in the Federal Register on May 15th, 2000,
- 14 beginning on page 30951.
- 15 As Cay mentioned earlier, public comments on
- 16 this proposal will be accepted until June 12th, 2000.
- 17 After review and consideration of your comments and all
- 18 other information gathered during this comment period,
- 19 the Service will make a final determination on the
- 20 proposal.
- 21 The purpose of this hearing is to receive your
- 22 comments on the proposal. Comments on all aspects of
- 23 the proposal are very important and will be carefully
- 24 considered. Because of the importance of your comments,
- 25 it is necessary that we follow certain procedures here

- 1 this evening.
- 2 If you want to present comments at this
- 3 hearing, please register at the table outside this room
- 4 by filling out a form like this (indicating). When you
- 5 register, indicate any organization that you're
- 6 representing in your comments today. When you are
- 7 called to present your comments, please come forward to
- 8 a microphone in the front, begin your presentation by
- 9 stating your full name, spell it for the record, and
- 10 indicate if you represent an organization.
- 11 This is an informal hearing, and therefore you
- 12 will not be questioned or cross-examined in connection
- 13 with your comments. Your comments or questions are
- 14 being recorded by the reporter to my left to preserve
- 15 them for the record. Please keep in mind, however, that
- 16 the reporter will not record any statements from the
- 17 audience or statements which are made to the audience.
- 18 Comments must be made directly into the microphone,
- 19 facing the front of the room.
- 20 Instead of presenting oral comments here
- 21 today, or in addition to oral comments, you may submit
- 22 comments in writing. Written comments may be submitted
- 23 to the staff at the registration table outside this
- 24 room, or they may be mailed to Field Supervisor,
- 25 Sacramento Fish & Wildlife Office, U.S. Fish & Wildlife

- 1 Service, 2800 Cottage Way, Suite W-2605, Sacramento,
- 2 California 95825.
- 3 This address is also available at the
- 4 registration and information tables outside the room.
- 5 Written comments will be accepted through
- 6 June 12th, 2000. Written comments will also be given
- 7 the same consideration as oral comments presented here.
- 8 At this point we're ready for our first
- 9 speaker. Roy Cornwell, please come forward to the
- 10 microphone, state your name, spell it for the record,
- 11 identify who you represent, and begin your comments.
- 12 ROY CORNWELL: I'm Roy Cornwell. I live in
- 13 Livermore. I represent a ranching family with a ranch
- 14 east of Livermore. I've left my remarks out at the desk
- 15 so they were already recorded. The Endangered Species
- 16 Act is once more a surprise to the public --
- 17 C-o-r-n-w-e-l-l.
- 18 The Endangered Species Act is once more a
- 19 surprise to the public with a more outrageous than usual
- 20 critical habitat designation. We, the affected
- 21 landowners, were not directly notified in 1997 when the
- 22 decision was made to list the Alameda whipsnake, nor
- 23 were we included in the 1999 settlement discussions with
- 24 the Center for Biological Diversity, and the other
- 25 non-governmental organizations, commonly called NGOs.

- 1 An NGO is not accountable to the voters. It
- 2 has no real legal standing. The decision involving
- 3 these NGOs is made behind closed doors in collusion with
- 4 the FWS. Those doors excluded the public. That public
- 5 is here in front of you with a lot of questions.
- 6 One would think the affected citizens directly
- 7 concerned would be considered first, rather than some
- 8 distant environmental group with absolutely no stake in
- 9 the land. Suddenly confronted with a lengthy federal
- 10 order, the landowners are shocked. Seems to be the
- 11 normal FWS operating procedure, but to designate 400,000
- 12 acres covering in part a heavily populated urban area
- 13 without any evidence of serious scientific study borders
- 14 on the ludicrous.
- ESA in Section 3, subpart 5, (a) to (c),
- 16 definitions, states that the critical habitat shall not
- 17 include the entire geographical area which can be
- 18 occupied by the species, but only requires the use of
- 19 the best available. See Section 4(b), paragraph 2.
- Just for example, Alameda County with 471,016
- 21 acres has about 24 percent of its area in dedicated
- 22 parks; an area of 113,280 acres. The other counties in
- 23 the affected area have comparable park areas. Much of
- 24 this park area in Alameda County, and in the other
- 25 counties as well, consist of the oak and chaparral with

- 1 rock outcroppings that make desirable habitat for the
- 2 whipsnake.
- 3 No consideration of using this permanently
- 4 preserved area was apparently considered. The public
- 5 does not even have access to quite a bit of the
- 6 designated parkland. There are large areas in the park
- 7 system which are lacking maintenance funds, are off
- 8 limit to the public, so why wasn't this large area
- 9 considered? The approach of the FWS is to use the
- 10 shotgun method and hit everybody below the belt.
- 11 Science, and indeed the ESA itself, has been
- 12 ignored in a headlong attempt to take over as much
- 13 private property as possible and make life exceedingly
- 14 difficult for the people who are trying to make a living
- 15 on the land.
- 16 We know that the Center for Biological
- 17 Diversity and the NGOs do not care even slightly for
- 18 injustice to the working folks who keep the open space
- 19 open by ranching and farming, but we have some hope,
- 20 admittedly small, that the so-called public service of
- 21 the FWS would have a little consideration. It's hard to
- 22 believe that FWS would reconsider the HCP into a real
- 23 scientific study, but they should at least try.
- For example, including aforementioned park
- 25 area in trying to optimize the whipsnake habitat and

- 1 minimize the effect on people would seem to be glaringly
- 2 obvious. Carrying out this type of study in cooperation
- 3 with the people who are going to have to live with the
- 4 whipsnake would seem equally obvious.
- 5 HEARING OFFICER BIBB: Thank you,
- 6 Mr. Cornwell.
- 7 Our next speaker is Jim Gwerder. Mr. Gwerder,
- 8 if you could come forward, state your name, spell it for
- 9 the record, indicate if you represent anyone and begin
- 10 your statement.
- 11 JIM GWERDER: Good evening. My name is Jim
- 12 Gwerder. It's spelled G-w-e-r-d-e-r. I'm here tonight
- 13 on behalf of the Contra Costa County Citizens Land
- 14 Alliance. Thank you for the opportunity to provide
- 15 comment on the designation of critical habitat for the
- 16 Alameda whipsnake.
- 17 Contra Costa County Citizens Land Alliance, or
- 18 CLA, is a grass-roots property rights group formed in
- 19 the late 1980s. Our members are primarily located in
- 20 Contra Costa and east Alameda County and are
- 21 representative of the silent minority of Americans who
- 22 utilize their landholdings to provide food, fiber and
- 23 employment for our citizens, in addition to providing
- 24 care of the land for future generations.
- 25 Our concerns are as follows: Private land

- 1 mapping. First of all, Citizens Land Alliance is
- 2 particularly concerned with the proposed designation of
- 3 critical habitat on private lands. The designation of
- 4 critical habitat on private lands imposes no immediate
- 5 regulatory control over private property unless Fish &
- 6 Wildlife can demonstrate that the private property owner
- 7 would require a federal permit or federal funding to
- 8 carry out activities on that land.
- 9 On the other hand, designation of critical
- 10 habitat would publicize the perceived presence of
- 11 species on private property by issuing a very public
- 12 mapping overlay on private property. This publication
- 13 of the location of potential endangered species on
- 14 private land could subject private property owners to
- 15 increased exposure to litigation, liability, trespass,
- 16 or other activities that could interfere with privacy,
- 17 and with lawful and beneficial uses of property.
- 18 At the same time critical habitat designation
- 19 on private land provides little or no benefit to the
- 20 Alameda whipsnake, and for species that exist on private
- 21 lands this increased exposure of harm to land and
- 22 impediments to land use would discourage landowners from
- 23 seeking conservation solutions and cooperation with Fish
- 24 & Wildlife Service. Any protections to the Alameda
- 25 whipsnake that can be garnered on private land are

- 1 already provided through the Endangered Species Act by
- 2 listing.
- 3 By regulation, Fish & Wildlife has determined
- 4 that designation is not prudent when either of these two
- 5 conditions exist: Number 1, the species is threatened
- 6 by taking or other human activity, and identification of
- 7 critical habitat can be expected to increase the degree
- 8 of such threat to the species; or number 2, such
- 9 designation of critical habitat would not be beneficial
- 10 to the species.
- 11 A recent newspaper article reports that there
- 12 are fewer than a thousand Alameda whipsnakes in the East
- 13 Bay, and if this is true -- and as mentioned previously,
- 14 publication of their potential location will attract
- 15 collectors -- designation of critical habitat on private
- 16 land will not be beneficial to the whipsnake; therefore,
- 17 the designation of Alameda whipsnake on private lands is
- 18 not prudent.
- 19 Economic impact: The Endangered Species Act
- 20 requires Fish & Wildlife to analyze and take into
- 21 account the economic impacts of designating critical
- 22 habitat. Citizens Land Alliance demands that Fish &
- 23 Wildlife Service carry out a meaningful and supportable
- 24 economic analysis under Section 4(b)(2) of the Act.
- 25 Of most concern to CLA members is the economic

- 1 impact to their operations resulting from the effects of
- 2 such a public designation on property values. Also
- 3 apparent is that critical habitat designation will
- 4 necessarily impair or impede certain land uses that
- 5 would otherwise be allowable without the designation,
- 6 giving rise to economic considerations.
- 7 For example, we've already become aware of
- 8 firebreak restrictions on public lands due to potential
- 9 whipsnake location. Private landowners will feel an
- 10 economic burden when their adjacent properties go up in
- 11 flames. The public will feel an economic impact from
- 12 increased restrictions on public lands.
- 13 Another example to be studied is the effect on
- 14 public projects, and the increased cost of creating
- 15 those projects due to their inclusion in the critical
- 16 habitat area. The East Bay is feverishly dealing with
- 17 affordable housing and transportation issues. The
- 18 additional costs associated with the designation must be
- 19 studied and weighed to determine whether the designation
- 20 is prudent.
- 21 Environmental impact: Undoubtedly,
- 22 designation of critical habitat will create additional
- 23 regulatory impacts and management restrictions on public
- 24 lands and private lands with the substantial federal
- 25 nexus. Any necessary land use activities that will be

- 1 required to shift elsewhere causing new economic and
- 2 environmental burdens will have impacts to the human
- 3 environment.
- 4 Fish & Wildlife must address these impacts
- 5 under a national Environment Protection Agency analysis
- 6 and weigh the outcome in determining the prudency of the
- 7 designation.
- 8 Best available science: The secretary is held
- 9 to specific procedures for designating critical habitat.
- 10 Under the Endangered Species Act, the determination of
- 11 critical habitat must be made on the basis of the best
- 12 scientific data available, and after taking into
- 13 consideration the economic impact and any other relevant
- 14 impact of specifying any particular area as critical
- 15 habitat.
- 16 In 1992, the Alameda-Contra Costa Biodiversity
- 17 Working Group was formed by the California Department of
- 18 Fish & Game. Five other local agencies were part of
- 19 this working group, which map species and habitat data
- 20 over 227,000 acres in east Alameda and Contra Costa
- 21 County. Funding for the study was provided by the
- 22 participating agencies, and others, including the
- 23 National Biological Service.
- In 1996, the working group attempted to
- 25 publish their study, replete with detailed biological

- 1 maps of the 227,000 acre area. Landowners protested,
- 2 and a subsequent stakeholder committee was formed to
- 3 hammer out a consensus report. Fish & Wildlife had a
- 4 seat on the committee, and its representative signed the
- 5 final report release last year. The final report did
- 6 not contain the original biological maps.
- 7 Through that process, much data was reviewed
- 8 by the participants on the committee. The Alameda
- 9 whipsnake was used as an umbrella species to represent
- 10 the major habitat type shrubland. The approximate range
- 11 of reported spatial requirements for the whipsnake was 5
- 12 to 21.5 acres.
- 13 The committee also learned that whipsnake
- 14 habitat use focuses on scrub within each home range,
- 15 although they do use adjacent grasslands with scattered
- 16 shrubs. In addition, the science presented to the
- 17 committee indicated that Alameda whipsnakes are not
- 18 migratory, and that they use the same home range year
- 19 after year.
- The committee also discussed the concept of
- 21 habitat corridors, and it was acknowledged in the final
- 22 report that in the world of science, even this concept
- 23 is disputed. It is apparent that available scientific
- 24 data was not the basis for the proposed critical habitat
- 25 boundaries. Instead, a broad brush was used to include

- 1 the 400,000 plus acres as critical habitat for the
- 2 Alameda whipsnake.
- 3 The maps produced by the original biodiversity
- 4 working group covered Map Unit 4 and Map Unit 5 of the
- 5 proposed critical habitat designation. These
- 6 biodiversity working group maps indicated an estimated
- 7 5 percent of the 227,000 acres as shrubland or potential
- 8 whipsnake habitat. Yet, the lines drawn for map's Units
- 9 4 and 5 include an estimated 80 percent of that same
- 10 area as critical habitat for the whipsnake.
- 11 This leads CLA to conclude that the same
- 12 overreaching methods were used in determining the other
- 13 map unit boundaries of this critical habitat proposal.
- 14 Fish & Wildlife must reevaluate its proposed critical
- 15 habitat boundaries based on sound supportable science.
- 16 Authority to designate: Fish & Wildlife has
- 17 substantial authority to regulate federal land under the
- 18 authority granted by the Constitution in the Endangered
- 19 Species Act. However, this federal land use authority,
- 20 which stems from Article 4, Section 3, Clause 2, of the.
- 21 Constitution does not extend to private
- 22 property. Rather, any authority to regulate private
- 23 activities or private land use must derive from the
- 24 Commerce Clause of Article 1, Section 8.
- 25 In the absence of evidence that Alameda

- 1 whipsnake has any commercial utility, critical habitat
- 2 designation on state and private lands lacks the
- 3 requisite interstate commerce nexus. As a result, Fish
- 4 & Wildlife lacks the authority to designate critical
- 5 habitat on private lands.
- 6 And finally, HCPs: The summary requested
- 7 comments on Fish & Wildlife's handling of the approach
- 8 for handling habitat conservation plans, and in that
- 9 vein, CLA is very concerned about recent heavy-handed
- 10 tactics used by Fish & Wildlife to coerce public agency
- 11 participation in multi-species, HCPs, and east Alameda
- 12 and Contra Costa counties.
- 13 CLA is also concerned that the implementation
- 14 of HCPs in areas covered by a critical habitat
- 15 designation will provide the federal nexus necessary to
- 16 regulate and restrict uses on private property. Thank
- 17 you for your time and attention to these comments.
- 18 HEARING OFFICER BIBB: Thank you, Mr. Gwerder.
- 19 Our next speaker will be Robert Aldenhuysen.
- 20 I hope I'm pronouncing that correctly. Mr. Aldenhuysen,
- 21 if you could come forward, state your name, and spell it
- 22 for the record, indicate any associations you might
- 23 have. And also bear in mind, I have about 20 people to
- 24 speak tonight.
- 25 ROBERT ALDENHUYSEN: I have a short statement.

- 1 My name is Robert Aldenhuysen, A-l-d-e-n-h-u-y-s-e-n.
- 2 I'm an environmental coordinator with RMC Pacific
- 3 Materials. I'm sorry. I'm an environmental coordinator
- 4 with RMC Pacific Materials. We are a member of the
- 5 aggregate and ready-mix concrete industry. RMC Pacific
- 6 Materials sees itself as an environmentally responsible
- 7 company. We recognize the aims of the endangered and
- 8 threatened species protection, and we are familiar with
- 9 Fish & Wildlife requirements for species. We have an
- 10 HCP in one of our facilities for the threatened
- 11 California red-legged frog.
- 12 The reason we are here is because we operate
- 13 facilities in the proposed units of No. 4 and No. 7.
- 14 Our concerns would be with requirements as they relate
- 15 to our daily permanent and future permanent activities.
- 16 We appreciate this opportunity to comment during this
- 17 public hearing period, and will be submitting a written
- 18 statement before the deadline period. Thank you.
- 19 HEARING OFFICER BIBB: Thank you very much.
- 20 Our next speaker will be Jim Johnston. Mr. Johnston,
- 21 please come forward, state your name, spell it for the
- 22 record, indicate who you might represent, and begin your
- 23 statement.
- JIM JOHNSTON: Good evening, everyone. My
- 25 name is Jim Johnston, J-o-h-n-s-t-o-n, and I'm the fire

- 1 chief of the Moraga-Orinda Fire District. We are
- 2 located just east of the Oakland-Berkeley Hills, and we
- 3 cover an area of approximately 63 square miles. We have
- 4 jurisdiction over an area and coincidentally is adjacent
- 5 to the Tilden-Briones, Oakland-Las Trampas, Caldecott
- 6 tunnel habitat areas that you've outlined in your
- 7 presentation tonight.
- 8 We are an organization that prides ourself in
- 9 working with other government agencies, and the reason I
- 10 say that is because to this point I am somewhat
- 11 surprised that we have not been -- attempted to have
- 12 contact from your agency regarding this most critical
- 13 issue that you have before you here tonight. Especially
- 14 with respect to the fact that your fear of catastrophic
- 15 fire could endanger the habitat for that endangered
- 16 species.
- 17 So I would hope that after this evening we'll
- 18 receive some contact from your folks, and we can start
- 19 working cooperatively together to have some mutual goals
- 20 in mind here.
- 21 I would like to first point out that -- and
- 22 this is in the letter that we have from our district
- 23 counsel, and I'm only just going to reiterate it here
- 24 tonight that -- it is our counsel's position that he
- 25 believes that we are exempt from the jurisdiction from

- 1 the Fish & Wildlife Service proposed rule here tonight.
- 2 However, notwithstanding that, and I'm not
- 3 going to go into detail of the legality of that, I'll
- 4 leave that to our attorney and the articulate letter
- 5 that he wrote to you folks, but I would like to approach
- 6 this more from a rational standpoint, and just point out
- 7 that we do a lot of fire mitigation and fuel reduction
- 8 management in our particular area. 90 percent of the
- 9 Orinda area is in a very high fire severity zone. This
- 10 is an issue that is very important to us.
- 11 We do a lot of clearance, weed abatement. We
- 12 do fire trailing in the area, and this all serves the
- 13 critical fire purpose in terms of preventing or
- 14 attempting to prevent the strong likelihood of a
- 15 catastrophic event that occurred in the Oakland Hills.
- 16 Not only would it serve to benefit, which you are
- 17 seeking in protecting that habitat for the snake, but as
- 18 well it would serve to protect our interests in
- 19 protecting the homes, the properties, the fields, and as
- 20 well the human life that would be endangered by such a
- 21 catastrophic fire.
- 22 We believe that in working together that --
- 23 and with our continued fire mitigation measures we can
- 24 kind of work together, and to the mutual satisfaction of
- 25 getting objectives that we are trying to work on here.

- In closing, I would just like to say that
- 2 whether or not there is a legality with respect to
- 3 jurisdiction, I would certainly urge you to at least
- 4 revise your proposed rule to allow for either an
- 5 exemption or allow those fire departments or districts
- 6 who do fall under your jurisdiction to continue with
- 7 their mitigation measures to prevent a large
- 8 catastrophic fire which has occurred in recent history.
- 9 Thank you very much.
- 10 HEARING OFFICER BIBB: Thank you,
- 11 Mr. Johnston. Our next speaker will be Roxanne Nielsen.
- 12 Ms. Nielsen, if you would come forward, state your name,
- 13 spell it for the record, tell us who you represent, and
- 14 begin your statement.
- 15 ROXANNE NIELSEN: My name is Roxanne Nielsen.
- 16 N-i-e-l-s-e-n. I am speaking on behalf of Citizens for
- 17 Property Rights. We are a local chapter of the National
- 18 Organization of People for the USA. We have been at
- 19 various public hearings in the past: The U.S.
- 20 Department of Agricultural, U.S. Forest Service, and I
- 21 have never been denied free speech or have been
- 22 escorted, asked to leave by law officers before, as I
- 23 have been tonight by the U.S. Fish & Wildlife Service.
- 24 People for the USA is a grass-roots
- 25 organization of people in support of strong communities,

- 1 vigorous economies and healthy environments. The
- 2 message we propose is one of fairness. We have issues
- 3 with the recent decision of the U.S. Fish & Wildlife
- 4 Service to designate 400,000 acres, primarily in Alameda
- 5 and Contra Costa Counties, as critical habitat for the
- 6 Alameda whipsnake, as a result of a settlement reached
- 7 behind closed doors.
- 8 Many of our members own land now mapped as
- 9 proposed critical habitat, but none of our members knew
- 10 about the legal action or decision by the Fish &
- 11 Wildlife Service reaching a settlement with their land
- 12 until it hit the newspapers. Why are the landowners not
- 13 notified or participants? As it has been explained in
- 14 the introduction, this action has no effect on private
- 15 property. Therefore, the designation of critical
- 16 habitat should be confined to existing public lands.
- 17 The 157,000 acres of public land mapped should
- 18 be sufficient enough to meet the ESA goal, Endangered
- 19 Species Act goal, of conservation. We ask that the Fish
- 20 & Wildlife Service take into account areas already set
- 21 aside for open space, such as city greenbelts, parks,
- 22 East Bay regional parklands, as well as easements in
- 23 existence already for the preservations of other
- 24 species.
- 25 Agricultural activities on private land should

- 1 be exempt of regulation. The best way to preserve
- 2 habitat and open space in the affected area is to
- 3 encourage the long-term agricultural use of the land,
- 4 not to hinder it.
- 5 We ask that the Fish & Wildlife Service
- 6 reevaluate their map to not restrict the potential
- 7 developmental land that is urban area -- that this urban
- 8 area so desperately needs to alleviate the housing
- 9 shortage. To not do so is irresponsible planning and
- 10 only encourages sprawl. Thank you.
- 11 HEARING OFFICER BIBB: Thank you, Ms. Nielsen.
- 12 Our next speaker is W.G. Morgan. Mr. Morgan, would you
- 13 come forward, state your name and spell it for the
- 14 record, and indicate who you represent.
- 15 BILL MORGAN: Yes. My name is Bill Morgan,
- 16 M-o-r-g-a-n. I'm a board member of the East Diablo Fire
- 17 District, and I want -- our district isn't very familiar
- 18 with the details of this proposal, but on the surface,
- 19 as the chief of Moraga pointed out here, there's a --
- 20 implementing this plan is going to cause serious
- 21 problems on the public land, substantial areas in our
- 22 district -- our public lands, parklands, watershed
- 23 lands, et cetera.
- 24 All of these organizations have fire
- 25 management plans, and apparently it will be very

- 1 difficult or may be impossible for these agencies to
- 2 carry out these fire management plans because generally
- 3 what these are methods of creating fuel breaks to
- 4 control wildfire, and our other concern is on the
- 5 private -- same concern on the private lands. We have a
- 6 fire trail program. We abate weeds when the fuel loads
- 7 become dangerous, and we just don't see how it will
- 8 work.
- 9 I think there are serious problems with this
- 10 proposal. The other thing, I would hope that there
- 11 would be some contact made with our district and the
- 12 other fire districts. Apparently, none of our fire
- 13 districts have been aware or haven't been on any mailing
- 14 lists for this, and if these catastrophic fires occur,
- 15 it's hard to see that that's very beneficial to this
- 16 habitat, and the snakes themselves.
- 17 So I hope we can get together and work out
- 18 some of these things, or preferably just drop this
- 19 proposal at this time. It seems that it's a bit of a
- 20 spur of the moment, unplanned, and unorganized. So
- 21 thank you.
- 22 HEARING OFFICER BIBB: Thank you, Mr. Morgan.
- Our next speaker is Roxanne Lindsay.
- 24 Ms. Lindsay, please come forward, state your name for
- 25 the record, spell it, indicate who you represent, and

- 1 begin your statement.
- 2 ROXANNE LINDSAY: My name is Roxanne Lindsay.
- 3 That's L-i-n-d-s-a-y, and I'm here on behalf of Senator
- 4 Richard Rainey. Senator Rainey apologizes for not being
- 5 able to be here tonight himself.
- 6 He asked that I urge you to work with the
- 7 local fire districts. Much of the territory that we're
- 8 discussing tonight is in his senatorial district. He
- 9 would like very much to be informed of any activities;
- 10 if he can facilitate a meeting between the fire
- 11 districts, that would be fine, he would be eager to do
- 12 that, but just -- again, he urges that you work with the
- 13 fire districts to help mitigate the situation. Thank
- 14 you.
- 15 HEARING OFFICER BIBB: Thank you, Ms. Lindsay.
- 16 At this point we're going to take a brief
- 17 break of four minutes to allow the court reporter here
- 18 to take care of business. Thank you. We're now
- 19 adjourned.
- 20 (Whereupon, a break was taken from 6:53 p.m.
- 21 to 6:57 p.m.)
- 22 HEARING OFFICER BIBB: Our next speaker will
- 23 be Rick Probert. Mr. Probert, would you come forward
- 24 and state your name, spell it for the record, indicate
- 25 who you represent, and begin your statement.

- 1 RICK PROBERT: Good evening. My name is Rick
- 2 Probert. I'm the fire chief of the San Ramon Valley
- 3 Fire Protection District. My last name is spelled
- 4 P-r-o-b-e-r-t. I'm here tonight to also share with you,
- 5 as Chief Johnston has shared earlier, our deep concern
- 6 with regards to the proposed efforts that you have put
- 7 forth before us tonight.
- 8 The fire protection district that I represent
- 9 covers 155 square miles within this area, and covers two
- 10 units as described in the outline: The Mt. Diablo unit
- 11 and the Oakland-Las Trampas unit.
- 12 The fire district is extremely concerned about
- 13 several areas: One, as Chief Johnston alluded, we, too,
- 14 feel in our written correspondence by our legal counsel
- 15 that the U.S. wildlife -- Fish & Wildlife does not have
- 16 jurisdiction; and secondly, we also are -- are very
- 17 concerned about the lack of communication with the local
- 18 fire agencies. I think that's been made very clear by
- 19 Chief Johnston, and also the representative from East
- 20 Diablo and Senator Rainey's office.
- 21 While sitting here listening to the
- 22 presentation, I was struck by the two chiefs' concerns
- 23 of the biologists that made the presentation, and one
- 24 was the concern about the lack of natural fire behavior
- 25 within the area, and what that does or doesn't do with

- 1 regards to the Alameda County -- the Alameda whipsnake;
- 2 and secondly, about the -- about the concern that he had
- 3 with regards to the catastrophic, hot, working fire that
- 4 could destroy the habitat.
- 5 I can tell you that basically reading the rule
- 6 and the proposal that in both cases the proposal puts
- 7 fire agencies and limits them in their ability to do
- 8 mechanical mitigation, grazing mitigation, and also
- 9 prescribe burns, and basically hand ties us with regards
- 10 to protecting not only the citizens of our -- of our
- 11 valley and their lives and property, but also the
- 12 habitat that you have aptly pointed out needs to be
- 13 protected, and I think that as any good plan, this plan
- 14 needs to -- to -- to be reviewed, it needs to be looked
- 15 at from all angles, and it certainly needs to have the
- 16 input of the local fire agencies and the people who have
- 17 been there, done that.
- 18 I can assure you that in one area you've had
- 19 the single largest loss of homes in property in the
- 20 history of the United States in the -- in the Oakland
- 21 tunnel fire, and that is the Caldecott area. You cannot
- 22 ignore the impact economically, socially, or from a
- 23 habitat point of view with regards to that loss. It was
- 24 stated earlier that if a fire should occur, it's not
- 25 going to be if it occurs, it will occur.

- 1 My job as the manager of this organization is
- 2 to be able to stand up in front of the citizens that --
- 3 that have hired me and entrusted their most trusted
- 4 possessions, their lives and property, to be able to
- 5 stand there and tell them that we, as a fire agency,
- 6 have worked with both private and public landowners and
- 7 made sure that the highest possible protection can be
- 8 afforded to both them and the -- and the public
- 9 agencies, whether it's habitat protection or property or
- 10 life.
- 11 I urge you to -- to reconsider the rule, to
- 12 take the time to investigate all aspects of it, and to
- 13 work very, very closely with the public agencies. As I
- 14 said before, been there, done that, and we've worked
- 15 very, very hard to ensure a safe community not only for
- 16 the citizens, but for the beautiful area that we have.
- 17 Thank you very much, and I will leave off a written
- 18 comment outside.
- 19 HEARING OFFICER BIBB: Thank you, Mr. Probert.
- 20 I appreciate your comments.
- 21 Marguerite Kauble, please come forward, state
- 22 your name, spell it for the record, indicate who you
- 23 might represent, and begin your statement.
- 24 MARGUERITE KAUBLE: Hi. My name is Marguerite
- 25 Kauble. I'm going to quote a few phrases from Michael

- 1 Vandeman's letter to East Bay Regional Park District in
- 2 June of 1995. He talks about here that the Alameda
- 3 whipsnake needs direct sunlight, and farther down in his
- 4 letter it says that they need more brush as cover from
- 5 hawks, and things like that, and we can't have it both
- 6 ways. We can't have an overgrowth of growth and then to
- 7 have bright sunlight.
- 8 This country was founded on private property
- 9 rights, and in his letter he talks about these snakes
- 10 being individuals. Since when did animals and rocks
- 11 become individuals that think like human beings or on
- 12 the same level as a human being? He talks about
- 13 corridors. Corridors are places where people won't be
- 14 allowed to go. We already have a lot of land around the
- 15 San Francisco Bay Area that is supposed to be, quote,
- 16 public land, but people are not allowed to go there
- 17 anymore.
- 18 So if this is going to be corridors that
- 19 people won't be allowed to go in, how much land does
- 20 this -- does the Alameda whipsnake and the different
- 21 five populations need? What kind of management is going
- 22 to be needed for these Alameda whipsnakes? Will the
- 23 property owners be compensated? Will the property
- 24 owners still have to pay taxes? In the Constitution, it
- 25 says that -- in the Fifth Amendment -- that property

- will not be taken unless just compensation.
- There's a lot of other areas, I wanted to make
- 3 it short because there's other people that need to talk,
- 4 but we need to reform the Endangered Species Act. We
- 5 need to rethink this critical habitat that's going to
- 6 take private property owner's land, maybe mine someday.
- 7 Since when does the federal government or the Fish &
- 8 Game have jurisdiction over private property? Thank you
- 9 for letting me speak.
- 10 HEARING OFFICER BIBB: Thank you, Ms. Kauble.
- 11 Our next speaker is Jeff Miller. Mr. Miller,
- 12 if you could come forward, state your name, spell it for
- 13 the record, and any association you might have, and then
- 14 begin your statement.
- JEFF MILLER: Hi. Jeff Miller. J-e-f-f,
- 16 M-i-l-l-e-r. I'm here tonight speaking on behalf of the
- 17 Center for Biological Diversity and the Alameda Creek
- 18 Alliance.
- 19 A lot of people see government conspiracy and
- 20 black helicopters in this critical habitat proposal, but
- 21 we're basically here tonight because we have a local
- 22 species, the whipsnake, which is going extinct, and
- 23 we're trying to do something about that, and ultimately
- 24 saving other species from going extinct is going to
- 25 benefit us, benefit our water quality, benefit our air

- 1 quality, and benefit our quality of life.
- I just wanted to read some written comments,
- 3 but I just wanted to point out that the Fish & Wildlife
- 4 Services' charge with the conservation of the Alameda
- 5 whipsnake and conservation as defined in the Endangered
- 6 Species Act includes recovery of the species to the
- 7 point where it no longer needs the protections of the
- 8 threatened species designation.
- 9 In order to achieve recovery of the snake,
- 10 there must be significant habitat for current
- 11 populations to expand, and connectivity between the
- 12 populations must be maintained and increased, otherwise
- 13 the snake is never going to recover.
- 14 Additionally, because only preliminary
- 15 information is available regarding distribution
- 16 abundance, the precautionary principle should support as
- 17 broad a designation as possible. I would just like to
- 18 say that we enthusiastically support the proposed
- 19 critical habitat as currently proposed.
- 20 The Fish & Wildlife -- it appears that all
- 21 known, historic, and current occupied whipsnake habitat
- 22 has been included within the seven proposed units. I
- 23 just want to ensure that no suitable habitat will be
- 24 destroyed or adversely modified with the involvement of
- 25 federal agency through a mission or oversight in the

- 1 designation process, and I just would encourage the
- 2 agency to make sure that that's not going to happen.
- 3 The understanding in the proposal is that any
- 4 -- any features within the current boundaries which are
- 5 not suitable habitat for the whipsnake, such as
- 6 buildings, roads, reservoirs, existing features with no
- 7 habitat value will not be considered critical habitat,
- 8 and that's of course reasonable, but it seems like
- 9 anything that is suitable habitat or has the potential
- 10 to develop features which are necessary for the
- 11 conservation of the species should remain in the
- 12 critical habitat designation.
- 13 The burden of proof that no destruction or
- 14 adverse modification of habitat essentially recover the
- 15 whipsnake for any development activity or project
- 16 involving a federal agency or involving any federal
- 17 nexus should lie with the project proponent. It's going
- 18 to be too late once that habitat's been bulldozed or has
- 19 a golf course over it to go back and say, well, I guess
- 20 we did need that habitat to maintain a corridor here.
- 21 The burden of proof should be on the project
- 22 proponent, especially if there is a federal agency
- 23 involvement, and that doesn't mean these projects can't
- 24 go through, it just means they cannot destroy or
- 25 adversely modify that habitat.

- 1 I'd like to just comment on -- there's been a
- 2 number of comments that critical habitat will not
- 3 provide any additional benefits for the species, because
- 4 the species is already listed as a threatened species.
- 5 Well, the threatened designation prevents illegal take
- 6 of the species, which is not necessarily the same thing
- 7 as preventing destruction or adverse modification of
- 8 habitat. There's two different standards there, and I
- 9 think -- I think preserving the habitat is an important
- 10 distinction there.
- 11 Any -- we also would like to encourage any
- 12 future incidental take authorized under HCP to ensure
- 13 that the take -- the take authorized does not destroy or
- 14 adversely modify critical habitat.
- 15 It's one thing to authorize take of individual
- 16 snakes for a project where there's mitigations in place
- 17 or an overall habitat conservation plan that provides a
- 18 net benefit to the species or additional habitat being
- 19 designated. It's another thing to allow take which
- 20 allows destruction of habitat that's already been deemed
- 21 necessary to recover the species.
- 22 In terms of the potential threats to the
- 23 species due to the designation of critical habitat,
- 24 having looked through the Fish & Wildlife Service files
- 25 on the whipsnake, there is no documentation of

- 1 collecting of this species.
- 2 Ken McCloud, a Fish & Wildlife law enforcement
- 3 personnel, says the whipsnake does not appear to be
- 4 particularly popular among reptile collectors. Fish &
- 5 Wildlife Service Biologist Mark Jennings has noted that
- 6 stripe racers make more pets and are very hard to keep
- 7 in captivity.
- 8 The threat from the collectors is low, and the
- 9 scale of the maps that are published really don't give
- 10 any -- won't help potential collectors in any degree,
- 11 and conversely the designation of critical habitat may
- 12 prevent destruction of significant acreage of remaining
- 13 habitat for the whipsnake.
- 14 To address some of the economic issues and the
- 15 housing shortage, I think protection of the 7 core areas
- 16 for the whipsnake actually will have a great economic
- 17 benefit to the Bay Area. Preserving our open space
- 18 preserves not only our quality of life, but also
- 19 increases property values. Our open space attracts
- 20 tourism and recreation, which contributes to our
- 21 economy. There -- it is possible to provide housing for
- 22 people in the Bay Area through infill and redevelopment
- 23 without contributing to further sprawl.
- I'd also say in response to the concerns of
- 25 the fire -- various fire departments, I think it is

- 1 certainly within their capability to find a way to do
- 2 fire control without destroying or adversely modifying
- 3 snake habitat. I don't think this is going to put a
- 4 noose around anyone's neck in terms of prevent fire.
- 5 Thank you very much.
- 6 HEARING OFFICER BIBB: Thank you, Mr. Miller.
- 7 Our next speaker will be Lawrence Costello.
- 8 At this point I have about 11 people to speak, and we
- 9 have 55 minutes. It's important that everybody be given
- 10 an opportunity to speak, including you, Mr. Costello.
- 11 Bear it in mind, be brief. Thanks.
- 12 LARRY COSTELLO: My name is Larry Costello,
- 13 C-o-s-t-e-l-l-o. I represent myself as a homeowner in
- 14 Dublin, and I have a background in molecular biology,
- 15 and actually did population studies for the Fish &
- 16 Wildlife Service up in Alaska back in -- about five
- 17 years ago.
- I won't go into the details about how
- 19 important it is for various populations to mix for
- 20 diversity and for the survival of the species. If you
- 21 want those details, you can talk to me later, but some
- 22 of the things here tonight that were said have just
- 23 appalled me.
- I live in Dublin and I feel that the quality
- 25 of my life would be improved by having this critical

- 1 habitat set aside. I see the freeways around the areas
- 2 that are choked with cars and the grasslands and
- 3 farmlands being converted into strip malls and parking
- 4 lots and housing developments.
- 5 Now, a lot of homeowners here talk about land
- 6 rights and preserving agriculture when they're the first
- 7 ones to sell their farm to a developer for millions of
- 8 dollars, and convert it into a strip mall, like what's
- 9 happened in the east part of Dublin, and to housing
- 10 developments. They also talk about being left out of
- 11 the democratic process by being turned away for this.
- 12 And as far as I know, this is a hearing to
- 13 study the proposal for critical habitat. We have not
- 14 done anything here today, but we're listening to
- 15 everyone. A lot of times I'm left out of the democratic
- 16 process when a planning board plans communities with
- 17 landowners more -- more of landowners in mind than with
- 18 the best interests of -- of the region.
- 19 I'm really tired of the backroom politics that
- 20 goes on a lot of times in the planning process. It
- 21 leaves out democracy, as far as I'm concerned. So I do
- 22 not agree with the fact that landowners say that they're
- 23 -- they're the poor victim here. As far as I know, the
- 24 snake didn't have anything to say when you took over its
- 25 land. It was here before you were.

- 1 So I just want to say that I support this as a
- 2 homeowner, and I hope we will continue to study in a
- 3 very logical scientific manner and not kowtow to
- 4 landowners who say they want to continue agriculture,
- 5 and then sell their property to developers. Thank you.
- 6 HEARING OFFICER BIBB: Thank you,
- 7 Mr. Costello.
- 8 Our next speaker will be Mr. Jim Blickenstaff.
- 9 Mr. Blickenstaff, if you will come forward, state your
- 10 name, spell it for the record, tell us if you represent
- 11 anyone, and begin your statement.
- 12 JIM BLICKENSTAFF: Good evening. I'm Jim
- 13 Blickenstaff. I'm with a Mt. Diablo group, Sierra Club,
- 14 and I wanted to just give you something that you're
- 15 probably already aware of; that there are a lot of
- 16 interests that are affected by the decisions you make,
- 17 and you're sure to hear all those interests, but the
- 18 bottom line is sometimes you have to look beyond those
- 19 interests to the ultimate interest of the people as a
- 20 whole, and that's what I ultimately hope you do, because
- 21 in terms of that bottom line the present system is not
- 22 working. The present system is not working.
- 23 These species continue to -- their habitat
- 24 continues to degenerate. They continue to become more
- 25 rare, and if you are unsuccessful in your process of

- 1 actually establishing a critical habitat, and the
- 2 mechanism for protection, they will continue on the road
- 3 to extinction. That is -- you can extrapolate this to
- 4 that conclusion if you're unsuccessful.
- 5 Like I said, the present system fails to solve
- 6 this problem. It piecemeals the problem, and it's hit
- 7 and miss. The studies are -- the results of studies of
- 8 habitat are sometimes questionable because of the
- 9 motivations of the people doing the studies, and the
- 10 enforcement after a study designates an area is also
- 11 questionable under the present system, because sometimes
- 12 the monitoring of that doesn't exist, and the net result
- 13 is a progression to the extinction of the species, and
- 14 in this case the whipsnake, but the process includes
- 15 other species, as you know. The red-legged frog, and
- 16 others. The process does the same thing to them.
- 17 So I -- I wanted to get to all the points
- 18 here. I want to also mention that critical habitat may
- 19 actually preclude the potential for illegal takings,
- 20 because there is a pressure with the present process of
- 21 doing some things prior to studies leading to
- 22 development that makes sure the studies don't find
- 23 anything.
- 24 There is a pressure for certain people to do
- 25 that through poisoning or other methods to make sure a

- 1 study clears away for development. Again, the process
- 2 that's going on now actually can encourage the
- 3 extinction in certain locations of the whipsnake, or
- 4 other species, because of this pressure to preclude a
- 5 discovery of it with a need to try to develop that land,
- 6 or whatever.
- 7 So ultimately I think there will be two
- 8 choices that the Fish & Wildlife Service can make a
- 9 decision on, and one is one that I hope will be the
- 10 outcome, that there will be a successful conclusion of
- 11 this process to have a mechanism in place that protects
- 12 the California Alameda whipsnake, and includes in that
- 13 process an understanding and appreciation of the vested
- 14 interests that are worried, but is not driven by those
- 15 vested interests.
- 16 The other choice you have is to throw up your
- 17 hands and say you weren't able to do it, and at least
- 18 admit that, and then we'll go from there. But I hope
- 19 you won't take that second one obviously, because I
- 20 think that would be a failure of your mandate to the
- 21 people of the United States. Thank you.
- 22 HEARING OFFICER BIBB: Thank you very much,
- 23 Mr. Blickenstaff.
- Our next speaker will be Dr. Cheryl Morgan.
- 25 Dr. Morgan, if you could come forward, state your name,

- 1 spell it for the record, and indicate if you have any
- 2 associations with other groups, and start your
- 3 statement.
- 4 DR. CHERYL MORGAN: Good evening. My name is
- 5 Cheryl Morgan, M-o-r-g-a-n, and I'm primarily here
- 6 because I was looking at your study, and seemed curious
- 7 that a study so lacking in credibility would result in
- 8 any kind of decision, hearing or otherwise. As you
- 9 know, your study is somewhat deficient in statistical
- 10 sampling.
- 11 Then when I sat here and listened to your
- 12 description, it became rather obvious why we're having
- 13 this hearing. It has very little to do with the
- 14 whipsnake. Your maps duplicate and even supersede the
- 15 park acquisition plans in this area. So it becomes
- 16 quite obvious that this designation as a secondary
- 17 purpose of reducing property values, making acquisition
- 18 of parklands in this area much easier.
- 19 Tonight the participation in this meeting by
- 20 environmentalists, such as the man from Dublin, who have
- 21 absolutely no economic interest in this decision, but
- 22 who do have interest in seeing park acquisition
- 23 increase, their participation in this meeting doubles
- 24 the evidence that this has very little to do with the
- 25 whipsnake, and very much to do with reducing property

- 1 values so there's less private land, more public land in
- 2 Contra Costa and Alameda. Thank you.
- 3 HEARING OFFICER BIBB: Our next speaker will
- 4 be Brian Mathews. Mr. Mathews, if you could come
- 5 forward, state your name for the record, spell it,
- 6 indicate who you represent, and begin your statement.
- 7 BRIAN MATHEWS: Good evening. Thank you for
- 8 giving me an opportunity to comment tonight on the
- 9 designation of critical habitat for the Alameda County
- 10 whipsnake. My name is Brian Mathews, M-a-t-h-e-w-s. I
- 11 represent landowners, the National Wildlife Society, and
- 12 the Nature Conservancy. Although I'm affiliated with
- 13 the organizations, I do not support the designation as
- 14 laid out here today, the critical habitat maps as you've
- 15 stated.
- I think that as a member of the scientific
- 17 community, we really believe that empirical data is
- 18 important to base decisions upon, and the -- the non --
- 19 the unsubstantiated or the lack of empirical data in
- 20 your study emphasizes this, and the fact that this was a
- 21 settlement decree that did not include the major
- 22 stakeholders is, I think, a sham.
- Just a couple of other points: I think that
- 24 the -- the designation of critical habitat is a taking
- 25 of land without the prior benefit of the economic

- 1 analysis. I think that any designation ought to include
- 2 an economic compensation plan that identifies future
- 3 land values or future development and future land use
- 4 opportunities.
- 5 We also are concerned about the decrease in
- 6 the land value by this designation, particularly when
- 7 it's private property. We think that those designations
- 8 should only cover public use lands, and not include
- 9 private property in the designation. Thank you.
- 10 HEARING OFFICER BIBB: Thank you very much.
- 11 Our next speaker is Dennis -- I'm sorry, I can't
- 12 pronounce your name -- Stefani.
- 13 DENNIS STEFANI: Dennis Stefani. That's
- 14 S-t-e-f-a-n-i. I'm a homeowner in the area, and I
- 15 greatly support critical land usage that you've got in
- 16 front of you now. I think it's going to be beneficial
- 17 to the people that have property here right now.
- 18 Wherever there is a quality of life in the area it is
- 19 proven to be much more valuable. People that live in
- 20 areas of such nature always have higher quality and
- 21 higher prices for their value of their property.
- 22 I -- I think that what you're doing right now,
- 23 if you go ahead and follow this through, I want to
- 24 congratulate you for it. Don't let these other stories
- 25 that come along that say that -- the gentleman that has

- 1 a home in -- I think it was Dublin, if I'm not mistaken,
- 2 has no economic reason to be involved in this. I think
- 3 he does. He lives in the area. He's got property
- 4 rights, too. So he has as much opinion here, if not
- 5 more, than probably some of the people that got their
- 6 plan all laid out already.
- 7 I think it's good for the future. It's going
- 8 to be great for the younger people that come along to
- 9 have a place to be proud of. It won't be a repeat of an
- 10 L.A., like we're heading for already. Let's stop that.
- 11 So I'm in support of it, and I want you to do the same.
- 12 Thanks.
- 13 HEARING OFFICER BIBB: Thank you, sir.
- 14 The next speaker will be Al Spotorno.
- 15 Mr. Spotorno, if you could come forward, state your
- 16 name, spell it for the record, indicate who you
- 17 represent and begin your statement.
- 18 AL SPOTORNO: Good evening. My name is Al
- 19 Spotorno, S-p-o-t-o-r-n-o. Fourth generation landowners
- 20 of Alameda-Contra Costa counties. My grandchildren are
- 21 fifth generation on the land. I'm greatly disturbed
- 22 that a settlement was reached in this proposal
- 23 designating over 400,000 acres as critical habitat when
- 24 none of the property owners were advised of this
- 25 decision or participated in evaluating or coming to this

- 1 conclusion.
- 2 I'm really concerned with the broad-brush
- 3 painting of the maps, particularly Unit 5. I think you
- 4 owe it to the property owners to be more descriptive so
- 5 they know if they're critically impacted or not. One
- 6 cannot ascertain from these drawings what properties
- 7 actually are involved and what properties are not.
- 8 I question your definition of inappropriate
- 9 grazing. These lands from day one have always been used
- 10 for grazing. If they were habitat before when they were
- 11 used for grazing, why now is it critical to comment on
- 12 that? Seems to me there's a conflict in your definition
- 13 there, and I would like to know how and what's involved
- 14 in that description. I think you have plenty of public
- 15 land in these designated areas that more than compensate
- 16 for habitat. I think your alluding to 400,000 acres is
- 17 a vast extravagant definition of a total habitat area.
- 18 I have -- we have some real concerns here for
- 19 the ag industry, for the well-being of the people, and
- 20 for maintaining agriculture in this community, for
- 21 protecting the ownership of properties in properly
- 22 defining where this habitat should be. Is there any
- 23 compensation for properties that are impacted by this,
- 24 or are we just left to assume the burden for society
- 25 again? Thank you for your time.

- 1 HEARING OFFICER BIBB: Thank you, sir.
- The next speaker will be Peter Banke.
- 3 Mr. Banke, if you could please come forward, state your
- 4 name, and spell it for the record, and begin your
- 5 statement.
- 6 PETER BANKE: My name is Peter Banke,
- 7 B-a-n-k-e. In 1995, a man, with the last name of
- 8 Vandeman, wrote a letter to the East Bay Regional Park
- 9 District. In the letter Mr. Vandeman said that
- 10 bicyclists and bulldozers pose a threat to the Alameda
- 11 whipsnake and that it should be a threatened species.
- 12 He also asked them to close down the road to Black
- 13 Diamond Mine on Mt. Diablo because a bicyclist ran down
- 14 what he said was the biggest whipsnake ever recorded,
- 15 and that a bulldozer ran over one of the snake's dens.
- 16 In response to his letter, Park Ranger Epstein said it
- 17 is impossible to close down the road, and not in my
- 18 power, and since I see many of them, they must be doing
- 19 fine.
- 20 I live on a ranch with my father, brother --
- 21 mother, and younger brother. I have -- we have seen
- 22 many whipsnakes on our ranch, and all of our neighbors'
- 23 ranches. The Alameda whipsnake and its subspecies,
- 24 California whipsnake, are everywhere on those ranches.
- 25 We have the red-legged French frog also which feeds on

- 1 the whipsnake.
- 2 In my opinion I say that -- I say just because
- 3 a couple of whipsnakes are ran over and because of a
- 4 couple of forest fires, it doesn't mean they're going to
- 5 go extinct. They say the whipsnake lives in areas of
- 6 sagebrush, which I can prove is not their only habitat.
- 7 I've observed them in ponds and I've also observed them
- 8 mating in a creek bed.
- 9 Obviously there has not been enough research
- 10 done on the Alameda whipsnake. I see so many whipsnakes
- 11 in so many different habitats. I belive they are not a
- 12 threatened animal. I can probably take ten whipsnakes a
- 13 year and successfully put them in ten different
- 14 locations and in different habitats. There are 150 --
- 15 1,500 and -- 100,000 -- 157,795 acres, that's 246 square
- 16 miles of habitat the snake lives on with no human threat
- 17 to its habitat.
- 18 Obviously this is a simple scheme to deprive
- 19 the property owners of their constitutional rights. If
- 20 you put this snake on the threatened species list, you
- 21 might as well put all snakes on the threatened species
- 22 list. Thank you.
- 23 HEARING OFFICER BIBB: Thank you, Mr. Banke.
- Our next speaker will be Kent Stromsmoe.
- 25 Mr. Stromsmoe, if you could come forward, state your

- 1 name. Mr. Stromsmoe?
- 2 (No response.)
- 3 Our next speaker will be Tom Ford.
- Is this Mr. Stromsmoe? Yeah, okay, sorry.
- 5 State your name, spell it for the record, indicate if
- 6 you represent anyone and begin your statement.
- 7 KENT STROMSMOE: My name is Kent Stromsmoe.
- 8 K-e-n-t, S-t-r-o-m-s-m-o-e. I'm a property owner,
- 9 apparently included within one of these areas, and
- 10 apparently I say because the quality of the mapping
- 11 leaves me in doubt whether or not my property is
- 12 included, and whether adjacent properties are included.
- 13 This concerns me greatly because I know that the
- 14 adjacent properties and probably mine should be
- 15 included.
- 16 So I -- my first comment is basically that I
- 17 can't make cogent commentary with regards to the
- 18 proposal for designation of critical habitat until such
- 19 time as you produce accurate mapping with boundaries
- 20 that are discernible and translatable to the ground, and
- 21 until you do so it just becomes impossible to
- 22 appropriately evaluate the proposal.
- 23 Although it is quite clear from the previous
- 24 speaker that he's identified very high quality habitat
- 25 that should be included as critical habitat for this

- 1 creature, and I'm glad that apparently such habitat is
- 2 included. Until such time as we do something about
- 3 species which suffer from shrinking habitats and whose
- 4 populations are in decline because of shrinking habitats
- 5 because of historic poor grazing practices, because of
- 6 development sprawl, and all the other issues related, we
- 7 have to recognize that any activity which further
- 8 reduces the habitat of species in decline because of
- 9 inadequate habitat need to be evaluated closely, need to
- 10 have consultation with the Service, and should be
- 11 designated in such a way that it does get that kind of
- 12 consultation. Thank you.
- 13 HEARING OFFICER BIBB: Thank you very much,
- 14 Mr. Stromsmoe.
- 15 We now have five more speakers and 30 minutes,
- 16 so please keep your statements to five minutes.
- 17 Mr. Ford, please state your name, and tell us who you --
- 18 TOM FORD: My name is Tom Ford, F-o-r-d. I
- 19 live at 7262 Tina Place in Dublin, which is close to the
- 20 ridge. I'm speaking for myself and also for -- at his
- 21 request, Mr. Dave Glen. We are both directors of the
- 22 Preserve Air Ridge Lands Committee, known as PARC,
- 23 longtime members. It's a very old organization,
- 24 30 years in the area. Mr. Glen is a representative for
- 25 Pleasanton on the board and I'm for Dublin.

- We are, however, both speaking -- at my
- 2 attribution -- for ourselves, since we did not run this
- 3 by the Board. I think we are consistent with the
- 4 Board's directions and objectives, however. He lives in
- 5 the foothill area over the -- in an unincorporated area
- 6 near Tahama Falls, and the -- of course, the
- 7 Muller(phonetic) ranch.
- 8 He asked that I bring it to your attention
- 9 that a biologist did catch a whipsnake in that area,
- 10 near Muller ranch. They put a monitor on it. They
- 11 followed it. They followed its travels and they caught
- 12 it again and they removed the monitor.
- 13 So the -- they know the habitat area, and they
- 14 know that it does exist in the area. Apparently the
- 15 snake is quite prevalent in this large area of the
- 16 ridge, by other testimony we've heard there. This
- 17 presence is documented in the Muller Ranch ERI, Mr. Glen
- 18 stated.
- Now, my comments: In an adjacent to the
- 20 Dublin ridge area, there are approximately 3,000 acres
- 21 that we're very concerned about. Schaefer Ranch has 500
- 22 acres, that's certainly habitats that are noted in the
- 23 map, and there's an additional 2,500 acres, an extended
- 24 planning area for Dublin which is the subject of the
- 25 November 2000 vote initiative to put any proposed

- 1 development to a citizen vote. Very democratic. It's
- 2 not taking land, and so on.
- 3 The public incentive for both Pleasanton and
- 4 Dublin I feel is quite consistent with many votes and --
- 5 rallies, and so on, to protect the ridge area, and in
- 6 fact Dublin in 1993 voted 80 percent to protect this
- 7 area from development, and to build in east Dublin, so
- 8 there weren't -- you know, no growth areas. They were
- 9 saying build east Dublin, don't build towards the ridge.
- 10 So the city is also cooperating with our
- 11 interests, and has put the Dublin voters' voice of ridge
- 12 lands initiative on the ballot for November. We expect
- 13 a strong majority for this initiative. So I think it's
- 14 safe to say both Dublin and Pleasanton are strongly in
- 15 favor of protection of the ridge, and thus the species,
- 16 whatever they be, particularly this whipsnake, since
- 17 it's so sensitive on the -- in the area.
- 18 So we have two very large walks of people in
- 19 the area that are favoring it. We are -- I might
- 20 emphasize -- in Dublin having workshops to study how we
- 21 would compensate the landowners, including Roxanne
- 22 Nielsen who spoke earlier for the adjustment or changes
- 23 to their property value for any reason, or taking --
- 24 that is buying or whatever, so that they are not being
- 25 unduly handicapped in the value of their land. It was

- done fairly and above board and no backroom deals.
- 2 The city is very, very open about this, and
- 3 we're very -- doing a lot of research. I've attended
- 4 many of the workshops. So please be very successful at
- 5 this. I might also note that I have in the past had a
- 6 similar situation on some land that was affected by some
- 7 zoning. So I'm very sensitive to this, but raw land is
- 8 very speculative. There are no guarantees. It's like
- 9 stock.
- 10 So Dublin is currently studying how to do
- 11 this, and I think everything will work out fine. I hope
- 12 the snake survives. I hope the mitigations are very
- 13 effective. Thank you very much for the chance to speak.
- 14 HEARING OFFICER BIBB: Thank you, Mr. Ford.
- 15 The next speaker will be Joseph Brenkle. Mr. Brenkle,
- 16 if you could come forward, state your name, spell it for
- 17 the record, indicate who you represent, and begin your
- 18 statement.
- 19 JOSEPH BRENKLE: My name is Joseph Brenkle. I
- 20 think we have a ranch in the critical habitat for the
- 21 whipsnake, and tonight is the first time I ever heard
- 22 about it. I only heard about the meeting through the
- 23 citizen -- Resource Conservation District.
- I kind of resent the fact that you can put our
- 25 land on -- certain restrictions on it without any

- 1 notification at all. You have no trouble finding our
- 2 land when you want to put a parcel tax on it, and I
- 3 don't see how -- we drove all the way up from Los
- 4 Angeles today to see this. I'm telling you folks, we're
- 5 going to fight this tooth and nail. If we -- we do not
- 6 think it is appropriate for people to -- to jeopardize
- 7 your use of your land for legitimate ranching interests,
- 8 and any possible economic advantage without any hearing,
- 9 without any say-so.
- I don't know what to do about this, but this
- 11 is just plain wrong. We've had this ranch in the family
- 12 for a hundred years. You put three major highways
- 13 through the place, cut the ranch into three parts. You
- 14 had no trouble with that. Now you're beginning to
- 15 infringe on the land itself and what we can do with it.
- 16 The only useful thing that you can do with the
- 17 land is have cattle grazing, and that's becoming more
- 18 and more difficult, and it's economically impossible to
- 19 earn anything off of -- over a million dollar assessed
- 20 valuation, and get any income from the place. When the
- 21 ranch passes to the next generation, the estate taxes
- 22 will take it over. So it's just not appropriate that
- 23 this taking should occur in this matter. Thank you.
- 24 HEARING OFFICER BIBB: Thank you very much,
- 25 Mr. Brenkle.

- 1 The next speaker will be Laurie Brown. State
- 2 your name, spell it, indicate who you represent, and
- 3 begin your statement.
- 4 LAURIE BROWN: Hi. Laurie Brown, L-a-u-r-i-e,
- 5 B-r-o-w-n, and I represent myself. I'm here to
- 6 encourage and urge you to designate all 400,000 proposed
- 7 acres as critical habitat for the Alameda whipsnake. As
- 8 David Brauer(phonetic) said last week, the world is
- 9 burning and all I hear is the sound of violins.
- 10 We should be trying to save the earth at least
- 11 as fast as we are destroying it. You are the federal
- 12 body that can make a difference here. Please don't make
- 13 short-term economic growth and the leisure life, such as
- 14 golf courses, more important than your true mission. We
- 15 need you more than ever.
- I feel sorry for the ranchers, and I
- 17 understand the predicament that they're in, but I think
- 18 that there's other ways, and I come from opposing a
- 19 development in Orinda called the Gateway Valley,
- 20 Montanera project, and the City of Orinda has taken a
- 21 10 million dollar gift from the developer.
- 22 So it cuts both ways, and I didn't feel any
- 23 sense of a democratic process going on with that
- 24 project. I'm a property owner, and I think that there's
- 25 value in open space, and that increases all of -- our

- 1 value of life and quality of life and our property
- 2 values. Please preserve what's ours, what's unique to
- 3 us, and what we place value on as a culture.
- 4 I live between the Caldecott and Gateway
- 5 Valley corridor. I hike that area at least two to three
- 6 times a year. Open space is a premium in the Bay Area.
- 7 The Audubon Society recently funded an economic study
- 8 that people are willing to pay a premium to live
- 9 adjacent to open space. In this overheated real estate
- 10 market, huge profits can be made without golf courses
- 11 and other leisure amenities.
- 12 When I read the Federal Register on this,
- 13 there was -- one of the things that said you were
- 14 soliciting comments on was existent values, and I know
- 15 that where I live, you've been really good about talking
- 16 about that this area -- the wetlands may qualify as
- 17 aquatic resources as a national importance, et cetera,
- 18 that it's surrounded by and connects part of a valuable
- 19 -- where greenbelt in open space in the East Bay Hills
- 20 is a narrow corridor for mountain lions to move through
- 21 and is suitable whipsnake habitat, but I would also like
- 22 to mention as an existence value, the geological value
- 23 of this area that I live near, between the Caldecott and
- 24 Oakland-Las Trampas corridor, and I can only quote from
- 25 a professor at UC Berkeley who says, "I would like to

- 1 ask, can you in any way consider that the Siesta Valley
- 2 is part of a small but inestimably valuable educational
- 3 resource for all Californians, and as much of the west
- 4 flank of the Valley displays a volcanic cut, et cetera,
- 5 et cetera.
- 6 Can you consider or calculate the immense loss
- 7 to the people of the Bay Area and California of such an
- 8 utterly unique, accessible, educational resource located
- 9 in the midst of literally hundreds of schools and
- 10 surrounding cities, and I'd like to submit those
- 11 geological papers. Thank you.
- 12 HEARING OFFICER BIBB: Thank you very much,
- 13 Ms. Brown.
- 14 Our next speaker will be Laverne Spotorno.
- 15 Ms. Spotorno, if you could come forward to the
- 16 microphone, state your name and spell it for the record,
- 17 indicate who you represent, and begin your statement.
- 18 LAVERNE SPOTORNO: My name is Laverne
- 19 Spotorno. S-p-o-t-o-r-n-o. I'm a private property
- 20 owner. I represent myself and my family. I didn't come
- 21 here tonight prepared to speak. I came prepared to
- 22 listen, but after hearing some of these comments I
- 23 couldn't leave without making my own statements. So I
- 24 appreciate being given the opportunity.
- 25 Before I begin my remarks, I would just like

- 1 to preface those remarks by saying that anyone who is a
- 2 homeowner in this area certainly must realize that they
- 3 wouldn't have a house to live in if it weren't for the
- 4 ranchers or the landowners who sold their land to a
- 5 developer so those homes could be built. If you
- 6 wouldn't be living in those homes, where would you be
- 7 living now?
- 8 I have five rhetorical statements or
- 9 questions: First of all, if you're proposing such
- 10 widespread habitat, then you might as well designate the
- 11 entire Bay Area as critical habitat for this animal.
- 12 Secondly, in all the materials that were distributed
- 13 here tonight, I have not seen or read one good single
- 14 reason for implementing such a radical means of
- 15 preserving this animal. Just what purpose does the
- 16 snake serve? Is it so critical as to interfere with
- 17 human life, the conduct of business, and threaten public
- 18 health and safety.
- 19 My third question: Where and when do you
- 20 humans take precedence? God put humans at the top of
- 21 the creation chain, and said that man was to be in
- 22 dominion of all. Number 4, what is the real agenda
- 23 here? As far as I'm concerned, this is nothing more
- 24 than a cover-up for other ulterior motives. Number 5,
- 25 what's happened to our private property rights that are

- 1 protected and guaranteed under the Constitution of the
- 2 United States? My last question: Does the federal
- 3 government have an agency to protect the human species?
- 4 Thank you.
- 5 HEARING OFFICER BIBB: Thank you very much,
- 6 Ms. Spotorno.
- 7 Our next speaker is James Levy.
- 8 Mr. Levy, if you would come forward. James
- 9 Levy, state and spell your name for us, tell us who you
- 10 represent, and begin your statement.
- 11 JAMES LEVY: My name is James Levy. That's
- 12 L-e-v-y. Speaking and representing the Alameda Creek
- 13 Alliance. I have resided in the San Ramon Valley for
- 14 30 years, and have seen the changes that have come to
- 15 this area. I'm not a wildlife expert. I do not know
- 16 for sure if this reptile is truly in danger of
- 17 extinction, but I am sure that the real estate
- 18 development industry in the tri-valley area is in no
- 19 danger of extinction. It may be a great wrong to hinder
- 20 the real estate development of this valley, but in my
- 21 small opinion I feel it would be a far greater wrong to
- 22 cause or assist the extinction of this small reptile.
- 23 The Alameda Creek Alliance strives to return
- 24 the endangered steelhead trout to Alameda Creek. Unit 5
- 25 of this habitat is critical to our cause and to the

- 1 steelhead in this creek, as well as the whipsnake.
- 2 Thank you for your time.
- 3 HEARING OFFICER BIBB: Mr. Levy, thank you
- 4 very much.
- 5 The next speaker is Ron Gatti. Mr. Gatti, if
- 6 you could come forward, state your name, spell it for
- 7 the record, let us know who you represent, and begin
- 8 your statement.
- 9 RON GATTI: Hello. My name is Ron Gatti.
- 10 It's spelled G-a-t-t-i. I represent myself and my
- 11 family as a property owner, and for the record, I just
- 12 wanted to state that to the best of my knowledge I have
- 13 not seen an Alameda whipsnake on my property or any
- 14 property that I've viewed in Bollinger Canyon, San
- 15 Ramon, California.
- 16 I request a field hearing for my property
- 17 which comprises of approximately 61 acres on parcel
- 18 No. 208210-007 so that this issue can be dismissed and
- 19 my property value will not be diminished.
- 20 I would also like to state that in my opinion
- 21 the mapping needs to be better and more specific because
- 22 it's really hard to tell which property it affects, and
- 23 it -- in this 400,000 acres it just sort of puts a cloud
- 24 in all the property in the area as to -- it limits it,
- 25 and I also happen to sell real estate, so it affects the

- 1 marketability. It also -- on disclosure issues, which
- 2 in turn affects the value, and -- you know, it may
- 3 diminish the value of the property.
- 4 Particularly Bollinger Canyon is already
- 5 surrounded primarily by Las Trampas regional wilderness
- 6 which comprises of approximately 4,000 acres, and then
- 7 you have another 10,000 acres of East Bay MUD watershed
- 8 land, which I would think would be already in that
- 9 critical habitat. So isn't that enough land to be
- 10 called a critical habitat area to cover the Alameda
- 11 whipsnake?
- 12 I've been here for almost 50 years, and it's a
- 13 great place to live, but if I had it my way, and I'm
- 14 sort of agreeing with the landowners that if it was up
- 15 to me, I would just keep it the way it was, you know,
- 16 with walnut orchards and pear orchards, because it's
- 17 such a great place to live other people have decided to
- 18 come and live here also.
- 19 I'm just wondering that if maybe some of the
- 20 critics most vocal about the landowners have really in
- 21 turn lived in this area that long, and maybe you're not
- 22 just the new arrivals, because it's just a hard issue to
- 23 deal with. It's a great place to live. It has good
- 24 jobs, but it's not fair also to limit the landowners'
- 25 rights because it affects their value, it diminishes

- 1 their value, and there should be some sort of mechanism
- 2 in this that allows some compensation for that.
- 3 Certainly a field study to determine one way or the
- 4 other if the Alameda whipsnake is on the property, and
- 5 if it isn't, then it should not be included in the
- 6 critical habitat. Thank you very much.
- 7 HEARING OFFICER BIBB: Thank you, Mr. Gatti.
- 8 Our next speaker will be Rick Young.
- 9 Mr. Young, if you could come forward, state your name,
- 10 spell it for the record, let us know who you represent,
- 11 and begin your statement.
- 12 RICK YOUNG: Hi. My name is Rick Young,
- 13 that's R-i-c-k, Y-o-u-n-g. I'm speaking as an
- 14 individual. I'm a law student at the University of
- 15 California at Berkeley. I came here, among other
- 16 reasons, to just kind of see how this process is
- 17 working. I think I've identified one problem is that
- 18 many people here do not have an understanding of exactly
- 19 how this process works and what these terms all mean. I
- 20 noticed you put out this Critical Habitat, What Is It?
- 21 handout that I'm holding in my hand, and people must be
- 22 either illiterate or not taking the time to read it,
- 23 because there's a lot of misconception and misperception
- 24 about what's happened here.
- 25 So I've looked it over. It looks pretty

- 1 simple. So I guess people aren't reading it. So maybe
- 2 you need to make this somehow more available, or maybe
- 3 make it a color version, so that it's a little more
- 4 appealing to people. I encourage you to somehow get
- 5 people to read this, because I think it would answer a
- 6 lot of their questions and allay a lot of their fears.
- 7 Maybe you can add some theme music to it, or something.
- 8 I don't know. Thank you.
- 9 HEARING OFFICER BIBB: Thank you, Mr. Young.
- 10 Our next speaker will be James Hunter.
- 11 Mr. Hunter, if you could come forward, state your name,
- 12 spell it for the record, indicate who you represent, and
- 13 begin your statement.
- 14 JAMES HUNTER: Hello. My name is James
- 15 Hunter. J-a-m-e-s, H-u-n-t-e-r. I'm a private citizen.
- 16 My comments will be very brief. I would just like to
- 17 say that private ownership is a human convention that is
- 18 actually culturally determined, and not everyone used
- 19 that in the same manner.
- The government can totally place any
- 21 restriction on activities on private property, and they
- 22 do so on behalf of the public interest. The
- 23 preconceived idea of human -- humans being on the top of
- 24 some divine list of creation is totally limited to
- 25 western religion, and not everyone shares that

- 1 sentiment. Thank you very much.
- 2 HEARING OFFICER BIBB: Thank you very much.
- 3 At this point we have called all of the names of the
- 4 registered speakers. If there's anyone else who would
- 5 like to speak this evening, please register at the
- 6 registration table on one of these yellow pieces of
- 7 paper, and we will call you to the microphone in a few
- 8 minutes. At this point we will take a brief recess
- 9 until we have additional speakers and conclude this
- 10 hearing after that. Thank you very much.
- 11 (Whereupon, a break was taken from 7:53 p.m.
- 12 to 7:56 p.m.)
- 13 HEARING OFFICER BIBB: Will you please take
- 14 your seats now. We have one more person who is
- 15 registered to speak. Our next speaker will be -- please
- 16 take your seats, please. The next speaker will be John
- 17 Banke.
- 18 Mr. Banke, if you could come forward to the
- 19 microphone -- please take your seats, people.
- 20 Mr. Banke, if you could come forward and state your
- 21 name, spell it for the record, tell us who you
- 22 represent, and begin your statement.
- JOHN BANKE: Good evening. My name is John
- 24 Banke, B-a-n-k-e. I live at 8540 Manning Road in Contra
- 25 Costa County. I represent Tassajara concerned citizens,

- 1 a portion of the people for USA.
- I wanted to talk a little bit about -- I
- 3 didn't get to be here at the very beginning of the
- 4 meeting, so I don't know exactly what you said about how
- 5 many snakes are out there. I've heard no language from
- 6 anyone coming from the environmental side or anybody
- 7 who's talked about how many snakes are there.
- 8 I've observed this snake for 40 years of my
- 9 life. I see it all the time. I've seen them mate. I
- 10 see them all over the Bay Area. I've seen them in the
- 11 park grounds. I have extensive knowledge of running
- 12 cattle and grazing in the park ground, and San Francisco
- 13 Water Company, East Bay MUD. Everywhere I tread in this
- 14 area I have seen the whipsnake over the years. I've
- 15 never seen less, I've never seen more. Although on
- 16 wetter years you do seem to see more than you do on
- 17 drier years. Yet everybody says this is a snake that
- 18 wants to live in the desert and in the sagebrush. The
- 19 most common place I see it is in the grasslands and in
- 20 the wet valleys and the creek bottoms, and in the water
- 21 in the creeks.
- 22 No one has talked about this habitat. There's
- 23 been -- the habitat that I read on the internet that
- 24 supposedly all the scientists say, looks far from
- 25 accurate to me, from my personal experience of being out

- 1 in nature, every day, making a living as a rancher, as I
- 2 did for 35 years until now.
- 3 So I think that the United States Fish &
- 4 Wildlife is doing the public a great disservice by not
- 5 doing an accurate count on how many snakes are out here.
- 6 I do think that there is, as many people have said, over
- 7 170,000 acres of public ground, parklands, East Bay
- 8 Regional Park, land easements, San Francisco Water
- 9 Company, East Bay MUD, and so on, and so on. Las
- 10 Vaquero watershed, regional land bank, places where only
- 11 people can walk or ride horseback, no bikes, no
- 12 motorcycles, or anything like that.
- 13 That is quite a bit of habitat. I mean, I
- 14 think if you think that there's one snake for every five
- 15 acres or so, there's probably -- you know, a few hundred
- 16 thousand snakes out there in this area. I don't think
- 17 that a few hundred thousand snakes suggest that it
- 18 should be on the endangered -- headed towards being
- 19 endangered.
- I've seen no sign of the snake being headed
- 21 towards endanger, and I think until Fish & Wildlife can
- 22 come up with that number and prove to the people of the
- 23 state of California that this snake is indeed threatened
- 24 and headed towards extinction, that no action should be
- 25 taken until that can be proven. Thank you.

Т	HEARING OFFICER BIBB: Thank you, Mr. Banke.				
2	At this point we've called everybody, all the				
3	names of the registered speakers. By my watch it's				
4	7:57. Is anyone else I gather no one else has				
5	registered to speak.				
6	So at this point we will end this hearing. I				
7	want to thank you all for coming out. We'll take a very				
8	good look at your statements. We appreciate the time				
9	you've taken. It's been very informative. This hearing				
10	is now closed. We are now off the record.				
11	(Whereupon, the hearing was				
12	adjourned at 7:00 p.m.)				
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